

## Message Text

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PAGE 01 ROME 04684 01 OF 02 221806Z

ACTION EB-08

INFO OCT-01 USIE-00 INRE-00 CIAE-00 INR-07 NSAE-00 L-03

AF-08 ARA-06 EA-07 EUR-12 NEA-10 SSO-00 OIC-02

PM-04 NSC-05 SP-02 SS-15 NSCE-00 PRS-01 AGRE-00

AID-05 IO-13 COME-00 TRSE-00 ISO-00 /109 W

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TO SECSTATE WASHDC IMMEDIATE 3485

LIMITED OFFICIAL USE SECTION 1 OF 2 ROME 4684

FODAG

E.O. 11652: N/A

TAGS: UN, EAID, EGIN, EAGR

SUBJ: PROPOSED DEMARCHE OF DEVELOPING COUNTRIES ON THE NEED  
FOR SECRET BALLOT ON THE SITE OF THE INTERNATIONAL FUND FOR  
AGRICULTURAL DEVELOPMENT (IFAD)

REF: ROME 4574

SUMMARY: THE IFAD CATEGORY ONE COUNTRIES' WORKING GROUP OF  
AUSTRALIA, CANADA, GERMANY, JAPAN, THE UNITED KINGDOM, AND  
THE UNITED STATES MET MARCH 22 TO WORK OUT THE SUGGESTED SUB-  
STANCE AND TENTATIVE PLAN OF DEMARCHES TO DEVELOPING COUNTRIES  
IN FAVOR OF A SECRET BALLOT PROCEDURE FOR DETERMINING THE  
PERMANENT SEAT OF IFAD. THE ABSENCE OF MINGAZZINI OF ITALY  
IN BRUSSELS POSTPONED THE DRAFTING OF PRECISE PROPOSALS FOR  
REVISION OF THE RULES OF PROCEDURE, BUT IT WAS THE CONSENSUS  
OF THE GROUP THAT THE DEMARCHE SHOULD IN ANY CASE BE MADE ON  
THE BASIS OF PRINCIPLE RATHER THAN PRECISE WORDING, AND THAT  
THE REVISION OF THE WORDING OF THE RULES OF PROCEDURE SHOULD  
BE UNDERTAKEN URGENTLY BUT SEPARATELY. THE SUGGESTED SUBSTANCE  
OF THE DEMARCHE IS GIVEN IN PARAGRAPH 3 BELOW, WITH AN  
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PAGE 02 ROME 04684 01 OF 02 221806Z

OPTIONAL SENTENCE DEALING WITH THE COMPLICATED QUESTION OF THE  
IRANIAN PROPOSAL FOR AN ELIMINATION PROCESS IN THE VOTING. BELGIUM  
AND FRANCE HAVE INDICATED THEY ARE NOT WILLING TO JOIN THE  
DEMARCHES, AND JAPAN HAS QUALIFIED ITS PARTICIPATION UPON THE  
PARTICIPATION OF SEVERAL OTHERS, BUT CANADA IS WILLING TO PARTICI-  
PATE. A DIVISION OF LABOR AND COORDINATION IN DEMARCHES TO VARIOUS  
COUNTRIES IS LISTED IN PARAGRAPH 6 BELOW. ACTION REQUESTED:

THAT THE U.S. GOVERNMENT APPROVE THE SUBSTANCE OF THE DEMARCHE AND ITS OWN PARTICIPATION IN THE COORDINATED PLAN OF DEMARCHES ON THE SECRET BALLOT FOR SELECTION OF IFAD'S PERMANENT SEAT. END SUMMARY

1. REPRESENTATIVES OF CANADA, GERMANY, JAPAN, THE UNITED KINGDOM, AND THE UNITED STATES MET TUESDAY MORNING, MARCH 22 UNDER THE CHAIRMANSHIP OF PAUL ALPEN OF AUSTRALIA, THE INTER-SESSIONAL CHAIRMAN FOR CONSULTATION OF CATEGORY ONE COUNTRIES OF THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT (IFAD) TO DISCUSS THE PROPOSED COORDINATED DEMARCHE TO DEVELOPING COUNTRIES ON THE NEED FOR A SECRET BALLOT IN DETERMINING THE PERMANENT SEAT OF IFAD. MINGAZZINI OF ITALY IS IN BRUSSELS AND IT WAS DECIDED TO DEFER UNTIL LATER IN THE WEEK THE WORKING OUT OF NEW LANGUAGE FOR THE RULES OF PROCEDURE. IT WAS THE CONSENSUS OF THE GROUP THAT THE DEMARCHE WAS NOT DEPENDENT UPON ANY EXACT REWORDING OF THE PROPOSED RULES OF PROCEDURE, AND THAT THE LATTER ALTHOUGH OF SOME URGENCY SHOULD BE NEGOTIATED OUT LOCALLY IN THE PREPARATORY COMMISSION MEETING BEGINNING APRIL 4.

2. ALPEN BROUGHT THE GROUP UP TO DATE ON THE POSITION OF COUNTRIES ON THE PROPOSED DEMARCHE. SHORTLY AFTER THE MARCH 17 MEETING, THE BELGIAN AND FRENCH REPRESENTATIVES REPORTED THAT THEIR GOVERNMENTS WERE NOT PREPARED TO JOIN IN THE DEMARCHE BECAUSE THEY BELIEVED IT WOULD HAVE LITTLE EFFECT. THE JAPANESE REPRESENTATIVE REMINDED THE GROUP THAT HIS GOVERNMENT'S PARTICIPATION WAS CONDITIONED UPON THE PARTICIPATION OF THE OTHERS REPRESENTED IN THE WORKING GROUP, AND HE RECEIVED TELEPHONIC LIMITED OFFICIAL USE

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PAGE 03 ROME 04684 01 OF 02 221806Z

INSTRUCTIONS DURING THE MEETING THAT JAPAN'S REPRESENTATIONS SHOULD BE LIMITED TO THAILAND AND SRI LANKA. THE CANADIAN REPRESENTATIVE REPORTED THAT HER GOVERNMENT HAD APPROVED PARTICIPATION, IN THE BELIEF THAT THIS ISSUE SHOULD BE DECIDED UPON IN CAPITALS RATHER THAN IN SPUR OF THE MOMENT DECISIONS IN THE PREPARATORY COMMISSION. THE UNITED STATES REPRESENTATIVE REMINDED THE WORKING GROUP THAT U.S. PARTICIPATION WAS AD REFERENDUM AND HE COULD MAKE ONLY TENTATIVE ARRANGEMENTS PENDING DECISION BY THE U.S. GOVERNMENT. ALPEN OF AUSTRALIA REPORTED THAT HIS GOVERNMENT HAD REMAINED OF THE VIEW THAT THE DEMARCHE SHOULD ALSO GO INTO THE QUESTION OF THE PERMANENT SITE, BUT SAID HE HAD REPORTED THAT NO ONE ELSE HAD BEEN OF THAT VIEW AND HAD RECOMMENDED THAT IF HIS GOVERNMENT WISHED TO DISCUSS THE ACTUAL QUESTION OF THE SITE IT SEPARATE SUCH DISCUSSION FROM THIS PARTICULAR DEMARCHE.

3. THE FOLLOWING GENERAL FORMULATION OF THE DEMARCHE WAS AGREED UPON, IT BEING UNDERSTOOD THAT EACH GOVERNMENT WOULD AND SHOULD MAKE THE POINTS IN THEIR OWN WORKS: QUOTE IT IS

THE HOPE OF MY GOVERNMENT THAT MOST DECISIONS IN IFAD WILL  
BE REACHED ON THE BASIS CON CONSENSUS. NEVERTHELESS, IT IS  
NECESSARY IN THE RULES OF PROCEDURE TO MAKE STANDING  
ARRANGEMENTS WHICH WILL COVER CASES WHERE CONSENSUS CANNOT  
BE REACHED. THERE ARE CERTAIN ISSUES OF A SENSITIVE KIND  
WHERE DECISIONS SHOULD BE BY SECRET BALLOT, AND WE WOULD FEEL  
THAT THE CHOICE OF THE SEAT OF THE PERMANENT HEADQUARTERS  
WOULD BE ONE OF THESE. OPTIONAL IN THIS CONNECTION, WE ARE  
CONCERNED AS TO WHETHER THE ELIMINATION PROCEDURES AT PRESENT  
PROPOSED WOULD IN FACE PERMIT FULL FREEDOM OF CHOICE. END OPTIONAL.  
WE ASK FOR YOUR SUPPORT OF THIS VIEW AND THAT YOU INSTRUCT  
ACCORDINGLY YOUR REPRESENTATIVE TO THE PREPARATORY COMMISSION.  
END QUOTE

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PAGE 01 ROME 04684 02 OF 02 221816Z  
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O 221700Z MAR 77  
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LIMITED OFFICIAL USE SECTION 2 OF 2 ROME 4684

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4. OPINIONS DIFFERED AS TO INCLUDING REFERENCE TO THE ELIMINATION  
PROCEDURE PROPOSALS OF IRAN, PENULTIMATE SENTENCE OF PARA 3  
ABOVE. IT WAS RECOGNIZED THAT IT WOULD BE IMPRACTICABLE TO TRY  
TO NEGOTIATE THIS TECHNICAL PROBLEM IN A GENERAL COORDINATED  
DEMARCHE, BUT MOST REPRESENTATIVES BELIEVED THAT IT SHOULD BE  
FLAGGED FOR ATTENTION IN GENERAL TERMS. THE JAPANESE REPRESENTATIVE,  
HOWEVER, OPPOSED ANY REFERENCE TO THE ELIMINATION PROCEDURE  
ISSUE UNLESS IT WAS DISCUSSED IN DETAIL.

5. ALPEN ATTEMPTED, DESPITE THE LACK OF OR LIMITED INSTRUCTIONS  
BY GOVERNMENTS, TO PUT TOGETHER A TENTATIVE COORDINATED PROGRAM  
OF DEMARCHES. THE UNITED KINGDOM IS PREPARED TO APPROACH  
PRIMARILY THE COMMONWEALTH COUNTRIES. AUSTRALIA IS PREPARED

TO APPROACH ITS NEIGHBORS INDONESIA, THE PHILIPPINES, AND THAILAND. CANADIAN INSTRUCTIONS AUTHORIZE APPROACHES ONLY TO HAITI, BANGLADESH, AND SRI LANKA, BUT THE CANADIAN REPRESENTATIVE IS SEEKING FURTHER AUTHORIZATIONS AS OUTLINED IN PARAGRAPH 6 BELOW. ON THE BASIS OF A TENTATIVE LIST BY THE GERMAN CHAIRMAN OF THE CONSULTATIONS OF THE CATEGORY ONE COUNTRIES, GERMANY CONTEMPLATES A BROAD RANGE OF APPROACHES. THE OTHERS HOPE THAT THE UNITED STATES WILL ALSO UNDERTAKE A NUMBER OF REPRESENT-LIMITED OFFICIAL USE

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PAGE 02 ROME 04684 02 OF 02 221816Z

ATIONS. THE U.S. REPRESENTATIVE ON A PURELY PERSONAL BASIS ESTIMATED THAT U.S. REPRESENTATIONS MIGHT NOT FOR THE MOMENT BE EFFECTIVE WITH THE SEVERAL LATIN AMERICAN COUNTRIES WHICH HAVE JUST TERMINATED MILITARY AID RELATIONS WITH THE UNITED STATES, AND THE SUGGESTED PATTERN FILLED IN THOSE BY REPRESENTATIONS FROM OTHERS. IT WAS AGREED NOT TO APPROACH OPEC COUNTRIES, EXCEPT THAT AUSTRALIA INSISTS ON APPROACHING ITS NEIGHBOR INDONESIA, WHICH INITIALLY ADVOCATED A SECRET BALLOT BUT DID NOT PERSIST IN THAT POSITION. WITH JAPAN DISSENTING, THE GROUP BELIEVED THAT APPROACHES MIGHT ALSO BE MADE TO COUNTRIES THAT ARE NOT MEMBERS OF THE PREPARATORY COMMISSION, BUT ARE INFLUENTIAL, SPECIFICALLY BRAZIL AND THE PHILIPPINES, IT WAS ALSO BELIEVED THAT APPROACHES WOULD BE OF LITTLE USE TO COUNTRIES WHO DO NOT HAVE REPRESENTATION IN ROME FOOD AND AGRICULTURAL WORK, AND THUS COULD NOT PRODUCE MUCH EFFECT ON GROUP-77 PLANNING, E.G. EAST AFRICAN COUNTRIES, AND TRINIDAD AND TOBAGO. IN THE LIST IN THE FOLLOWING PARAGRAPH, THERE IS A LACUNA WITH RESPECT TO THE FRANCOPHONE WEST AFRICAN COUNTRIES OF THE CONGO, GABON, AND GUINEA, BUT IT WAS QUESTIONED WHETHER REPRESENTATIONS TO THESE COUNTRIES WOULD HAVE MUCH EFFECT IN ANY EVENT.

6. THE FOLLOWING TENTATIVE PROGRAM OF COORDINATED DEMARCHES WAS FORMULATED:

A. LATIN AMERICA: ARGENTINA -- CANADA AND POSSIBLY GERMANY; BRAZIL -- GERMANY; HAITI -- CANADA; MEXICO -- CANADA, GERMANY, AND THE UNITED STATES; NICARAGUA -- THE UNITED STATES.

B. ASIA: BANGLADESH -- CANADA, GERMANY AND THE UNITED KINGDOM; INDIA -- THE UNITED KINGDOM; INDONESIA -- AUSTRALIA; THE PHILIPPINES -- AUSTRALIA AND THE UNITED STATES; SRI LANKA -- CANADA, JAPAN, AND THE UNITED KINGDOM; THAILAND -- AUSTRALIA AND JAPAN.

C. AFRICA: GHANA -- UNITED KINGDOM.

7. ACTION REQUESTED:

THAT THE U.S. GOVERNMENT AUTHORIZE US TO INFORM THE OTHER LIMITED OFFICIAL USE

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PAGE 03 ROME 04684 02 OF 02 221816Z

GOVERNMENTS OF THE WORKING GROUP THAT WE ARE PREPARED TO UNDER-  
TAKE THE COORDINATED DEMARCHE ON THE SECRET BALLOT ON THE SITE  
OF IFAD AS OUTLINED IN PARAGRAPH 3 ABOVE, AND TO THE COUNTRIES  
LISTED IN PARAGRAPH 6 ABOVE. GARDNER

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## Message Attributes

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